

MINISTRY OF EDUCATION, YOUTH AND SPORT OF UKRAINE
TRANSCARPATHIAN STATE UNIVERSITY
INSTITUTE FOR TRANSFRONTIER COOPERATION

EFFICIENCY OF TRANSBORDER COOPERATION VIA
INTERNATIONAL MONITORING AND COORDINATION
OF ACTIVITIES OF NATIONAL SUBJECTS

proceedings of international scientific – practical conference
(Uzhgorod, April 8-9, 2011)

Special issue

Of collection of scientific papers

**GEOPOLITICS OF UKRAINE:
HISTORY AND MODERN TIMES**

Uzhgorod 2011

УДК 327 (477)
ББК 66.011.3 (5 Eng)
Г 36

The collection includes reports, speeches and scientific papers prepared following the international scientific – practical conference “Efficiency of transborder cooperation via international monitoring and coordination of activities of national subjects”, held by the project “Borders for People” in Uzhgorod on April 8-9, 2011 within implementation of ENPI Cross-border Cooperation Programme Hungary – Slovakia – Romania – Ukraine 2007 – 2013.

The publication is issued with financial support of the European Union.

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*Recommended for publication by the Academic Council
of the Transcarpathian State University
(protocol No 2 from 11/11/2010)*

*Certificate of registration of print media
№ 15062-3634P issued by the Ministry of Justice of Ukraine 07.04.2009*

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**TOOLS OF REGIONAL PROMOTION
OF EUROINTEGRATION OF UKRAINE: EXAMPLE
OF TRANSCARPATHIA PARTICIPATION IN THE EU
NEIGHBORHOOD PROGRAMS**

The main trend of transborder cooperation development is its expansion and deepening. However, the practical implementation of this trend is not automatic. It depends on a great scale, on the one hand, on political will of transborder cooperation participants, and on the other hand on the level of scientific support and efficiency of transborder cooperation management.

In the aftermath of great enlargement on 2004 – 2007 Transcarpathia came to be a connecting link between Ukraine and the European Union. Development and improvement of various forms of mutually beneficial transborder cooperation is crucial for the region.

European Union forms its policy of newest neighborhood and as a result evolutionary integration policy and promotion of gradual accession of neighboring countries to the EU as a consistent continuation of previous programs of European cooperation. Programs change by their directions, the modern picture of their financial support for the period of 2007 – 2013 is demonstrated in Table 1.

Table 1

Transborder cooperation programs ENPI: Financial allocation 2007 – 2013

Land programs	European Development Fund (ERDF), Euro	Regional Fund (ERDF), Euro	European Neighborhood and Partnership Instrument (ENPI), Euro	Total, Euro
Norway / Russia	18.111.973		10.129.045	28.241.018
Karelia / Russia	12.451.980		10.750.527	23.202.507
Finland / Russia	18.111.970		18.073.391	36.185.361
Estonia / Latvia / Russia	23.887.427		23.887.302	47.774.729
Latvia / Lithuania / Belarus	20.887.254		20.869.412	41.736.666
Lithuania / Poland / Russia	76.498.174		55.631.559	132.129.733
Poland / Belarus / Ukraine	114.452.942		71.748.425	186.201.367
Hungary / Slovakia / Romania / Ukraine	40.971.542		27.666.741	68.638.283
Romania / Moldova/ Ukraine	63.359.070		63.358.996	126.716.066
Transmarine programs	European Development Fund (ERDF), Euro	Regional Fund (ERDF), Euro	European Neighborhood and Partnership Instrument (ENPI), Euro	Total, Euro
Spain / Morocco North	78.365.971		78.365.568	156.731.539
Transborder cooperation program Atlantic	15.081.167		16.081.083	32.162.250
Italy / Tunisia	12.595.744		12.595.679	25.191.423
Marine basin programs	European Development Fund (ERDF), Euro	Regional Fund (ERDF), Euro	European Neighborhood and Partnership Instrument (ENPI), Euro	Total, Euro
Black Sea	8.652.996		8.652.948	17.305.944
Mediterranean Sea	86.867.277		86.740.047	173.607.324
Baltic Sea	-		22.608.210	22.608.210
TOTAL	591.275.487		527.158.933	1.118.434.420

As it is evident from the above mentioned table Transcarpathia can participate in two neighborhood programs: Poland / Belarus / Ukraine (amount of financing is 186201367 Euro – 16, 6% from the total transborder cooperation programs financing) and Hungary / Slovakia / Romania / Ukraine (amount of financing is 68638283 Euro – 6, 1% from the total financing sum).

The situation by programs is as following (Table 2): Program Poland / Belarus / Ukraine – 61, 5% from European Regional Development Fund (19, 3% from total financing) and 38, 5% from the European neighborhood and partnership instrument (ENPI) (13, 6% from total financing).

Table 2

Structure of financing of programs {Poland / Belarus / Ukraine and Hungary / Slovakia / Romania / Ukraine for the period of 2007 – 2013

Program types	ERDF funding		ENPI funding		Total funding ERDF and ENPI		Share in two programs sums	
	Funding, Euro	Share in total program funding	Funding, Euro	Share in total program funding	Funding, Euro	Share in total program funding	ERDF	ENPI
Poland / Belarus / Ukraine	114452942	0,193	71748425	0,136	186201367	0,166	0,615	0,385
Hungary / Slovakia / Romania / Ukraine	40971542	0,069	27666741	0,052	68638283	0,061	0,597	0,403
Total all EU neighborhood programs	591275487	-	527158933	-	1118434420	-	0,529	0,471

Program Hungary / Slovakia / Romania / Ukraine forms 59,7% of the European Regional Development Fund (ERDF) (6,9% of total funding) and 40,3% from the European Neighborhood and Partnership Instrument (ENPI) (5,2% of total funding). In total of both programs structure of their funding is: ERDF – 52,9% and ENPI – 47,1%.

Analysis of the given information in terms of EU programs testifies first of all about considerable asymmetry in two program funding. As evident from information materials, Poland / Belarus / Ukraine program by funding indicators exceeds Hungary / Slovakia / Romania / Ukraine program in 2,7 times. Secondly, European Regional Development Fund provides more funds.

Program Hungary / Slovakia / Romania / Ukraine, 2007 – 2013

In the frameworks of the given program the first call took place, which lasted from June 16th to September 22nd within priorities 1,2,4.

Priority 1. Promotion of economic and social development.

Priority 2. Improvement of environment

Priority 4. Support of people to people cooperation.

Implementation of projects under priority 3 (Border infrastructure development) was carried out by way of direct funding that is beyond contest. Aggregate budget of the 1st call was about 14 mln Euro. In total 148 project applications were submitted (table 3).

Table 3

Applicants (leading partners) by countries and priorities*, Program of border cooperation of the European Neighborhood and Partnership Instrument “Ukraine – Hungary – Slovakia – Romania”, 2007 – 2013

Priority	1. Promotion of economic and social development.		2. Improvement of environment		4. Support of people to people cooperation		Total
Country	1.1 Harmonized tourism development	1.2 Creation of better conditions for SME and business development	2.1 Environment protection, sustainable use and natural resource management	2.2 Emergency preparedness	4.1 Institutional cooperation	4.2 Small scale people to people cooperation	
Hungary	13	6	13	2	15	15	64
Slovakia	4	3	4	1	5	5	22
Romania	6	4	7	3	12	3	35
Ukraine	5	3	7	2	7	3	27
Total	28	16	31	8	39	26	148

* priority 3 is funded not on the contest basis. Source: [1]

Information about submitted application by both direct recipients (leading partners) and as other partners is given in Table 4.

Table 4

**Partners (including leading partners) by countries and priorities,
Program of of border cooperation of the European Neighborhood
and Partnership Instrument
“Ukraine – Hungary – Slovakia – Romania”, 2007 – 2013**

Priority	1. Promotion of economic and social development.		2. Improvement of environment		4. Support of people to people cooperation		Total
	1.1 Harmonized tourism development	1.2 Creation of better conditions for SME and business development	2.1 Environment protection, sustainable use and natural resource management	2.2 Emergency preparedness	4.1 Institutional cooperation	4.2 Small scale people to people cooperation	
HU	20	10	21	4	23	18	96
SK	11	6	8	1	14	9	49
RO	15	8	17	3	23	10	76
UA	28	16	31	8	39	26	148
Всього	74	40	77	16	99	63	369

Correlation of submitted and selected project applications is demonstrated at pic. 1.



Pic. 1. Number of submitted and selected project applications. Program of of border cooperation of the European Neighborhood and Partnership Instrument “Ukraine – Hungary – Slovakia – Romania”, 2007 – 2013

Total budget of project applications submitted for the 1st call of the Program amounted to 55271931,85 € from ENPI funds or almost 4 times higher than funds allocated for projects.

Transcarpathian oblast by results of the 1st call demonstrated the best results on fund involvement among all program participants. From the total number of 47 winning projects with participation of the Ukrainian side **13** projects are from Transcarpathian oblast with the total amount of about 7 mio Euro, including EU funds of **6002289,19** Euro, and budget of Ukrainian partners is **4936972,58** Euro. In addition one more project “Clean Tisa” on the amount of 417500,00 Euro is under repeated assessment with the possibility of being recommended for selection. In additional **28** projects the oblast is a partner which allows attracting additional funds into the region development. Budget of Ukrainian side in partners projects where leading partners are represented by border countries organizations is **9 mio Euro**,

including **2,62% Euro** – for social direction, **1,64%** - for environmental projects, **95,74%** - for economic projects including two projects of the State Customs Service of Ukraine in cooperation with Hungary and Slovakia with the total sum of 7510800,00 Euro or 89,63% from all Ukrainian side budget in all partnership projects. Projects of the State Customs Service of Ukraine are beyond contest and are implemented on the basis of direct financing. Project on the contest basis from Transcarpathian oblast compose only 6,12%.

Having grouped project by social, economic and environmental directions criteria based on analysis by leading partners we receive the following structure o their funding in comparison with two program states: 2004 – 2006 and 2007 – 2011 (table 5):

Table 5

Comparative funding of the EU programs of projects with *leading partners* from Transcarpathian oblast, 2007-2011

Indicators	Social programs	Environmental programs	Economic programs	Total funding
2004-2006				
Total cost of EU funding, thou Euro	703,170	2793,860	4201,024	7698,055
Share in total funding, %	9,13	36,29	54,57	100,00
2007-2011				
Total cost of funding of projects with leading partners from Transcarpathian oblast, thou Euro	1379,375	3092,866	464,731	4936,972
Share in partner projects*, thou Euro	439172,00	274129,50	8536250,00	9249551,50
Total budget of Transcarpathian oblast, thou Euro	1818,547	3366,995	9000,981	14186,524
Share in total funding, %	12,82	23,73	63,45	100,00

Comparison of funding sums 2007-2011 to 2004-2006 %	258,62	120,51	214,26	184,29
Comparison of funding structure, 2007-2011 to 2004-2006, %	140,42	65,39	116,27	100,00

Having compared data from table 5 one could state the change in funding structure in programs of 2004-2006 and 2007-2011. Total funding of the 1st call of the program for 2007-2011 almost doubled compared with the period of 2004-2006, but analyzing the structure of funding by directions one can see that the greatest reallocation of funding took place towards social programs. It is worth mentioning that contest projects of economic direction compose only 10,5% of total financing, the rest of 52,94% are made by direct funding projects of the State Customs Service of Ukraine.

Details of allocation of winning projects from Transcarpathian oblast by EU priorities are given below.

Priority 1. Promotion of economic and social development.

Total amount for the given priority was 4243308 Euro, including for p.1.1. - 2803509 Euro and for p.1.2. 1419798 Euro.

There was 7 projects selected for implementation in the p.1.1., including one project from Transcarpathia – “Transborder cooperation management in the border area Transcarpathia – Szabolcs-Szatmar-Bereg”, Ukrainian – Hungarian regional development center, budget 286560 Euro.

Partners 1 from Transcarpathian oblast are organizations: Mukachevo Greek-Catholic eparchy, Charity Foundation “Center of Social Initiatives”.

There was 4 winning projects selected for implementation in the p.1.2., including one project from Transcarpathia “Development of documentation for creation of transborder industrial park with elements of logistics “Bereg – Karpaty”, applicant – Transcarpathian oblast council, total budget 340358,36 Euro.

Partners from Transcarpathian oblast are the following organizations: NGO Center of local development support, Carpathian innovation center of regional development.

Priority 2. Improvement of environment

Total sum of project under priority 2 is 7257414 Euro, including under p.2.1. – 2997355 Euro and under p.2.2.– 4260058 Euro.

Under p.2.1. only 6 projects were recommended for implementation, including 2 projects from Transcarpathian oblast: applicant – oblast water management authority with the project “Sustainable development of border resources in Tisa river basin”, general budget 1111500 Euro, and applicant Agency of Regional development “Transcarpathia” jointly with Mizhhirya rayon council with project “Bioenergy of Carpathians”, budget – 387100 Euro.

Partners from Transcarpathian oblast are organizations: State environmental inspection of Transcarpathia, social – environmental non-governmental organization “Clean Berehovo”.

Under p.2.2. there were 4 winning projects, including from Transcarpathian oblast 2 projects: applicant - oblast water management authority with the project “Flood prevention in Berehovo transborder polder system using channel Chonda – Latorytsa”, budget not yet identified, and applicant oblast water management authority with the project “Further development and harmonization of anti-flood measures program of the region Upper Tisa with anti-flood monitoring system installation”, budget - 961560 Euro.

The other two projects organizations from Transcarpathia are main partners: Transcarpathian state water management authority, oblast state administration.

Priority 4. Support of people to people cooperation.

Total sum under priority 4 is 5186351Euro, including under p.4.1. - 4017813 Euro and under p.4.2.– 1168537 Euro.

Under p.4.1. there were 14 winning projects recommended for implementation, including 5 – from Transcarpathian region.

1. Non governmental organization “Institute for Transfrontier cooperation”, project “Borders for people”, budget 400035 Euro

2. Uzhgorod school No5, project “European pupils exchange”, budget 463330 Euro

3. Applicant – oblast children hospital, project “European cradle”, budget 499136 Euro

4. Applicant – Transcarpathian oblast employment center, project “Improvement of capacity of the oblast employment center to carry out activities in the sphere of Ukrainian employees migration”, total budget 441065 Euro.

5. Non governmental organization Agency for sustainable development of the Carpathian region FORZA, project “European Mobility week in Karpathy”, budget 67325 Euro

Under p.4.2. there were 13 winning project, including from Transcarpathian oblast two: Applicant – social organization “Nadiya”, project – “New generation – our hope for better future”, budget - 83914,35 Euro, and applicant Transcarpathian oblast charity foundation “Roma long life”, project – “Creation of conditions for increase of national minority and youth employment”, budget - 89551 Euro.

Under priority 3 about 20 mio Euro were allocated separately for funding of border check points development at the borer of Ukraine with Hungary, Slovakia and Romania (within Transcarpathian region – 7,5 mio Euro).

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Proceedings of international scientific – practical conference
(Uzhgorod, April 8-9, 2011)
Scientific publication

Geopolitics of Ukraine:
History and modern times
Collection of scientific papers
Issue 5

The responsibility for the accuracy of facts, quotations,
proper names and other data is carried by the authors

Editor in chief: S.I. Ustych
Deputy Editor in chief: I.V. Artyomov
Computer typing: D.Y. Bilak
Layout: A.A. Bezverkhniy
Proofreading: O.I. Hurchumeliya

Signed to print 13.10.2011
Format 60x84/16. Pages 288.
Circulation 300. Order No 2402

Printed by private entity Demidov:
88000, Uzhgorod, Mytraka str., 25

Editorial office address:
Ukraine, Uzhgorod, Zankovetska str., 89A
Phone: (03122) 66 20 51, phone/fax: (03122) 61 25 35
Transcarpathian State University

Certificate of registration of the subject of publishing the State Register
of publishers, manufacturers and distributors of publishing products
Series DK No 3340 from 16.12.2008

Geopolitics of Ukraine: history and modern times: collection of scientific papers. Issue 5. – Uzhgorod: ZakSU, 2011. – 288 p.

ISSN 2078-1431

The collection includes reports, speeches and scientific papers prepared following the international scientific – practical conference “Efficiency of transborder cooperation via international monitoring and coordination of activities of national subjects”, held by the project “Borders for People” in Uzhgorod on April 8-9, 2011 within implementation of ENPI Cross-border Cooperation Program Hungary – Slovakia – Romania – Ukraine 2007 – 2013.

The publication is issued with financial support of the European Union. Content of this publication is the sole responsibility of the Institute for Transfrontier Cooperation and does not in any way reflect the views of the European Union.

УДК 327 (477)
ББК 66.011.3 (5 Eng)
Г 36